

HL7 Standards in Public Health Disease Surveillance

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Abstract: Standards for healthcare interoperability are now critical infrastructure building blocks for contemporary public health surveillance systems, with Health Level Seven International standards being the leading framework for the standardized exchange of health information. Electronic laboratory reporting systems based on HL7 v2.x messaging protocols allow for electronic, automated forwarding of laboratory findings for reportable conditions between clinical facilities and public health agencies, which allows for quick outbreak detection and coordination of response efforts. The COVID-19 pandemic showcased the strengths and limitations of the current HL7 v2.x infrastructure, wherein established messaging infrastructure easily managed unprecedented volumes of reporting while uncovering opportunities for greater real-time surveillance capabilities. Current work emphasizes shifting to FHIR-based public health reporting systems that provide greater data granularity, REST API integration, and greater analytics platform support. Immunization records systems are yet some other use case wherein HL7 standards facilitate two-way communication between vaccination registries and healthcare vendors, serving both at the level of character patient care and population immunity monitoring. The movement from legacy HL7 v2.X deployments in the direction of present-day FHIR designs mirrors industry-wide tendencies in healthcare digitization, even as it ensures operational dependability for public health surveillance duties. These interoperability standards are essential tools for the protection of population health through improved disease surveillance capacity, outbreak response coordination, and immunization registries that provide evidence-based public health decision support processes.

Keywords: HL7 standards, electronic laboratory reporting, disease surveillance, FHIR interoperability, immunization registries.

INTRODUCTION

The Health Level Seven (HL7) standard family has become indispensable to cutting-edge healthcare interoperability, particularly in public health contexts where real-time data exchange can be decisive in safeguarding population health. Healthcare systems globally have digitalized at an accelerating rate, placing an exponential demand on standardized communication rules, especially in the domains of disease surveillance and response to outbreak events (Halstead, N. *et al.*, 2024). HL7 standards promote the free flow of data among different healthcare systems, laboratories, public health agencies, and clinical information systems to facilitate complete health information exchanges within national healthcare networks.

The financial burden of healthcare interoperability issues has been great, with inefficient exchange of data and redundant testing generating huge costs to healthcare systems (Lindquist, M. 2024). Healthcare organizations incur great expense when systems are not able to communicate well, resulting in redundant processes, delayed diagnosis, and diminished patient care coordination. HL7 standards resolve these issues by offering structured messaging formats, ensuring consistent interpretation of clinical data throughout vendor systems and organizational boundaries.

In public health situations, standardization is even more important since delayed or irregular reporting can have a major effect on outbreak

detection as well as the effectiveness of the response. The regulatory environment has been tailored to fulfill statistics blockading practices, with federal policies setting penalties on healthcare providers and companies of the era that inappropriately restrict the right of entry to electronic health records (Halstead, N. *et al.*, 2024). These regulatory improvements spotlight the need to create strong interoperability standards that facilitate both medical care and public fitness surveillance dreams.

Advances in healthcare delivery necessitate advanced data integration functions that go beyond point-to-point relationships. Interoperability issues involve technical, semantic, and organizational aspects to be met with end-to-end solutions frameworks (Lindquist, M. 2024). HL7 standards form the basis of meeting such multi-layered challenges, allowing healthcare organizations to pursue meaningful exchange of data with data integrity and security assured.

This technical review looks at the current uses of HL7 standards in public health disease surveillance, both mature HL7 v2.x implementations and new FHIR-based methodologies. The review is on real-world implementations in electronic laboratory reporting, pandemic response systems, and immunization registries, and assesses the migration from old legacy systems to new, API-based architectures.

Information on these packages is essential for public fitness informaticians, health IT professionals, and policymakers engaged in disease surveillance infrastructure improvement, mainly with ongoing efforts to automate fitness structures' factories and keep pace with evolving regulatory requirements.

PUBLIC HEALTH APPLICATIONS

HL7 and Disease Surveillance

Interoperability standards are what public health agencies use to track disease outbreaks and population health patterns over diverse health care networks. HL7 v2.x, for example, has been extensively utilized in electronic laboratory reporting (ELR), as laboratories transmit test results for reportable diseases like tuberculosis, HIV, or COVID-19 to state health agencies. The standardized message architecture supports uniform data transmission protocols that facilitate real-time surveillance functions across various jurisdictions and healthcare delivery systems (HL7 International).

This standardized solution guarantees a fast flow of important health data from point-of-care testing labs to public health monitoring systems, allowing for quick detection and response to possible health hazards. The usage of HL7-based reporting has changed traditional hard work-intensive manual reporting approaches with automated tactics de, decreasing transmission postpone and improving records. Kingdom fitness groups now process laboratory statistics with elevated accuracy and promptness, enabling more effective epidemiologic investigations and outbreak response coordination.

HL7-based total disease surveillance systems generally include various stakeholders together

with scientific laboratories, healthcare providers, health data exchanges, and public health companies. Every agency wishes to set up HL7 message requirements to avoid incompatibilities and information mistakes across the entire surveillance pipeline. Existing surveillance infrastructure boasts high scalability, accommodating varied reporting volumes in various geographic locations but ensuring the same message formatting and data validation processes. The strength of these systems has been extensively tested by numerous disease outbreaks, proving the utmost significance of standardized health data exchange for emergency response situations.

HL7's structured message format is used by modern surveillance systems to facilitate the automation of case detection, minimizing the need for manual data entry and delaying reports. The automation comes especially in handy with high-volume laboratory reports, where manual operations would produce considerable choke points in surveillance processes. Electronic case detection programs work on HL7 laboratory messages and automatically produce case reports for a majority of reportable diseases, cutting public health staff workload considerably as compared to manual case investigation processes (Javaid, M. 2024). The standardization provides consistent quality of data by different reporting organizations and enhances the accuracy of epidemiological analysis and outbreak trend identification. Increased interoperability through HL7 standards has become vital to sustaining efficient disease surveillance networks that have the capability to respond quickly to new health threats while accommodating regular public health monitoring tasks.

Table 1: HL7 Implementation Components in Public Health Disease Surveillance Systems (HL7 International; Javaid, M. 2024)

Surveillance Component	HL7 Technology Implementation	Public Health Impact
Electronic Laboratory Reporting (ELR)	HL7 v2.x messaging for tuberculosis, HIV, and COVID-19 test results transmission to state health departments	Enables real-time surveillance capabilities across multiple jurisdictions with rapid detection and response to health threats
System Architecture	Multiple stakeholders, including laboratories, healthcare providers, and health information exchanges implementing HL7 message standards	Ensures compatibility and data integrity throughout the surveillance pipeline with scalable infrastructure supporting diverse reporting volumes
Automated Case Detection	Electronic algorithms process HL7 laboratory messages to automatically generate case reports for reportable conditions	Substantially reduces public health staff workload compared to manual investigation workflows while improving epidemiological analysis reliability

ELECTRONIC REPORTING AND LABORATORY PANDEMIC RESPONSE

HL7 v2.x ELR messages became instrumental during the COVID-19 pandemic for monitoring the development of infection in real-time. Hospitals and labs sent large numbers of lab result messages per day, with peak reporting periods hitting unprecedented numbers of COVID-19 test results seen by electronic laboratory reporting systems across the nation. This large volume of data was used by public health officials to detect hotspots, deploy resources, and inform policy at all jurisdictional levels. The electronic reporting architecture showed phenomenal capability during protracted periods of high-volume reporting, being the biggest concerted public health data exchange activity in recent times (Centers for Disease Control and Prevention, 2024).

While the format with use of ORU messages with OBX segments is less contemporary than FHIR, it was lightweight, effective, and deeply rooted in laboratory workflows, thus being suitable for quick scale-up under emergencies. The installed HL7 v2.x implementation foundation allowed for operational capability to be achieved immediately without necessitating wide-ranging system changes or fresh software installations. Laboratory information systems already set up for day-to-day reportable disease surveillance elegantly stretched to cover COVID-19 volume testing that far surpassed typical reporting capacity in the majority of jurisdictions.

The pandemic both informed and informed us about the strengths and limitations of the current

HL7 v2.x infrastructure. The general acceptance of HL7 v2.x in laboratory information systems ensured that core messaging functionality was already established when emergency scaling was required. The predefined message structure of ORU^R01 messages, with standardized OBX segments for reporting results, offered a proven format for conveying test results at unprecedented rates. Message throughput processing proved very robust, with most state surveillance systems registering acceptable processing times even during the high reporting periods.

But the pandemic also laid bare issues in the traditional approach. Mapping discrepancies between various lab systems occasionally resulted in interpretation challenges in public health organizations, necessitating labor-intensive data reconciliation processes that hindered response times for surveillance. Moreover, the batch-oriented nature of many HL7 v2.x implementations left real-time surveillance options limited relative to what more contemporary architectures could potentially offer. Pandemic reaction studies showed that an excessive percentage of laboratory reviews needed to be manually processed because of statistical format inconsistencies or missing message segments (Ritchey, M. D. 2022). Despite those difficulties, the then-modern HL7 v2.X infrastructure became sufficiently bendy to house the multiplied volume of testing and reporting demands in the course of the peak of the pandemic, facilitating crucial public health decision-making at some stage in the emergency response phase while still being able to maintain crucial surveillance functions.

Table 2: Electronic Laboratory Reporting Infrastructure: Pandemic Strengths and Challenges (Centers for Disease Control and Prevention, 2024; Ritchey, M. D. 2022)

Pandemic Response Aspect	HL7 v2.x Implementation	Operational Outcomes
Real-Time Infection Monitoring	HL7 v2.x ELR messages transmitted large volumes of COVID-19 test results daily through electronic laboratory reporting systems	Enabled public health officials to identify hotspots, allocate resources, and guide policy decisions at all jurisdictional levels
Infrastructure Scalability	ORU messages with OBX segments provided a lightweight, efficient framework entrenched in laboratory workflows	Achieved immediate operational capability without extensive system modifications, handling unprecedented testing volumes
System Strengths	Widespread HL7 v2.x adoption in laboratory information systems with standardized ORU^R01 message structure	Demonstrated robust message processing throughput with acceptable processing times during peak reporting periods
Implementation Challenges	Data mapping inconsistencies between laboratory systems and batch-oriented	Required manual data reconciliation processes and limited real-time

	processing limitations	surveillance capabilities compared to modern architectures
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FHIR-BASED PUBLIC HEALTH REPORTING EVOLUTION

Research is now headed towards FHIR-based public health reporting, offering richer data capabilities and simpler integration with contemporary analytics platforms. Existing pilot deployments confirm that FHIR subscription models can power real-time alerts of new disease clusters with much reduced response times in comparison to conventional batch processing cycles. Syndromic surveillance systems based on FHIR subscriptions are able to identify abnormal patterns of emergency department visits within significantly shorter time periods, enabling speedier public health interventions and more reactive outbreak detection functions (Abisa, M. 2017).

The move to FHIR is a paradigm shift from document-based messaging to resource-based APIs that support more scalable and flexible surveillance systems. Contemporary public health organizations increasingly implement FHIR-supported platforms capable of concurrently processing multiple streams of different types of data and ensuring security during semantic consistency between multiple healthcare data sources. Existing FHIR implementations in public health exhibit enhanced throughput levels and superior concurrent handling of connections in comparison with the conventional HL7 v2.x messaging systems.

FHIR's RESTful architecture has a number of benefits compared to more conventional HL7 v2.x messaging methods. Using a aid-primarily based version permits finer-grained records trade, wherein character factors, inclusive of lab outcomes, patient demographics, or clinical findings, can be updated separately without complete message retransmission. Modularity facilitates extra advanced surveillance analytics

along with real-time dashboards and predictive modeling functions that may identify new health threats earlier than they develop into full-scale outbreaks. Advanced analytics platforms that are based on FHIR foundations can track several data streams and identify subtle epidemiological trends that may be overlooked using surveillance methods of the past.

FHIR adoption in public health reporting is still in development, with pilot projects showing encouraging outcomes in syndromic surveillance and communicable disease reporting. Existing adoption trends suggest continued growth in FHIR implementation within key public health jurisdictions, but widespread deployment is still in early stages. Yet such a transition will necessitate a massive infrastructural investment as well as coordination among stakeholders, with implementation costs being far higher than those of sustaining current HL7 v2.x systems during initial phases of deployment.

Public health organizations have to weigh the advantages of systems modernized with FHIR against the expense of updating established HL7 v2.x workflows that have worked well for decades. Early users of FHIR-based surveillance systems indicate enhanced data quality and simpler integration complexity in interfacing with contemporary electronic health record systems. Pilot implementation performance metrics show increased data completeness rates and quicker query response time than traditional messaging systems (Vorisek, C. N. *et al.*, 2022). Standardized FHIR APIs also enable third-birthday party analytics platforms and visualization gear to be advanced, potentially accelerating the pace of innovation in public fitness informatics and lessening vendor lock-in issues that have previously confined surveillance device flexibility.

Table 3: FHIR-Based Public Health Reporting: Capabilities, Advantages, and Adoption Challenges

FHIR Implementation Aspect	Technical Capabilities and Features	Public Health Impact and Outcomes
Real-Time Surveillance Systems	FHIR subscription models enable real-time notifications of emerging disease clusters with reduced response times compared to batch processing	Syndromic surveillance systems detect abnormal emergency department visit patterns within shorter timeframes for faster interventions
RESTful Architecture	Resource-based model allows granular data exchange where laboratory results,	Supports sophisticated surveillance analytics, including real-time dashboards

Advantages	demographics, or clinical observations update independently	and predictive modeling for early health threat detection
Current Implementation Status	Pilot projects demonstrate encouraging outcomes in syndromic surveillance and communicable disease reporting across major jurisdictions	Adoption trends show continued FHIR implementation growth, though widespread deployment remains in early developmental phases
Cost-Benefit Considerations	Implementation requires substantial infrastructure investment and stakeholder coordination, with higher initial costs than maintaining existing HL7 v2.x systems	Early adopters report improved data quality, reduced integration complexity, and enhanced performance metrics with faster query response times

IMMUNIZATION REGISTRIES AND POPULATION HEALTH MONITORING

HL7 is also a key in immunization registries, which are large databases used to track vaccination coverage across populations. Messages such as VXU (Vaccination Update) enable clinics to report on vaccines given, and QBP queries download patient vaccination records. This two-way communication guarantees children and adults get proper doses at proper time intervals and assists public health organizations in monitoring coverage rates by demographic groups and geographic areas. Today's immunization information systems handle considerable numbers of vaccination records each year, with large jurisdictions processing high-volume daily vaccination updates using standardized HL7 messaging protocols that ensure data consistency and integrity (Dombkowski, K. J. *et al.*, 2025).

Immunization Information Systems (IIS) stand as one of the maximum hit implemented implementations of HL7 standards in public health infrastructure. The VXU message format harmonizes notification of vaccination activities from fitness vendors to centralized registries, taking pictures of the key fact elements of vaccine type, management date, lot variety, and patient demographics. Harmonization allows reliable monitoring of immunization coverage among various healthcare vendors and geographic areas, which informs in-depth population immunity estimates used to inform public health planning and resource allocation decisions within various communities.

The question functionality made to be had through QBP messages permits healthcare specialists to retrieve aggregated vaccination histories, facilitating medical decision-making and preventing duplicate immunizations. This feature is especially valuable in pediatric healthcare, where complicated vaccine schedules need closely

monitored tracking in order to achieve maximal protection during childhood. Healthcare professionals can quickly get full immunization histories, making possible point-of-care decision support that enhances compliance with vaccination and minimizes unjustified vaccine delivery. The proposed ability to query registries also facilitates catch-up vaccination campaigns and aids in the identification of undervaccinated populations needing targeted intervention strategies.

Population health surveillance via immunization registries has been useful for outbreak response as well as prevention activities. In instances of disease outbreaks, public health organizations can quickly identify undervaccinated communities and specifically direct intervention efforts, frequently within decreased time frames after outbreak discovery. The HL7-standardized data informs coverage assessment studies that guide vaccination policy and program planning at national, state, and local levels. Recent studies of immunization registry data have facilitated more accurate estimates of population immunity levels and optimized vaccine distribution strategies in times of supply shortages (Crowley, K. & Morris, K. 2023).

Such uses highlight how interoperability standards are not merely technical specifications but serve as critical tools for population health protection. Without HL7-driven surveillance functions, most outbreaks would be less likely to be detected earlier or more difficult to control effectively. Ongoing evolution of such standards, notably the shift towards FHIR-based architectures, has the potential to support more effective public health surveillance capability with retention of operational reliability and efficiency achieved by HL7 v2.x in laboratory and clinical environments over decades of continuous use in public health contexts.

Table 4: HL7 Implementation in Immunization Registries and Population Health Monitoring Systems (Dombkowski, K. J. *et al.*, 2025; Crowley, K. & Morris, K. 2023)

Registry Function	HL7 Technology Implementation	Population Health Outcomes
Vaccination Reporting and History Retrieval	VXU (Vaccination Update) messages enable clinics to report administered vaccines, while QBP queries retrieve patient vaccination histories	Ensures children and adults receive correct doses at proper intervals with enhanced vaccination compliance and reduced unnecessary administrations
Immunization Information Systems (IIS)	VXU message format standardizes vaccination event communication from healthcare providers to centralized registries, capturing vaccine type, date, lot number, and demographics	Enables accurate immunization coverage tracking across healthcare providers and geographic regions, supporting comprehensive population immunity assessments
Outbreak Response and Prevention	HL7-standardized data support coverage assessment studies and enable rapid identification of undervaccinated communities during disease outbreaks	Facilitates targeted intervention efforts within reduced timeframes and informs vaccination policy planning at local, state, and national levels

CONCLUSION

Application of HL7 standards to public health disease surveillance is a vital step in healthcare interoperability that goes far beyond technical details to become a foundation infrastructure for safeguarding population health. Electronic laboratory reporting systems with HL7 v2.x-based foundations have demonstrated their worth through stable performance with repetitive surveillance workloads and outstanding scalability with pandemic response situations. The standard messaging protocols facilitate automated data exchange that minimizes reporting latency, enhances data quality, and facilitates more efficient epidemiological investigations on diverse healthcare networks. The shift in the direction of FHIR-based total architectures guarantees augmented surveillance capability through greater real-time processing of records, advanced analytics integration, and greater agile system architectures that can evolve with changing public health wishes. Immunization registries that use HL7 messaging illustrate bidirectional verbal exchange capability important for each affected person-degree care and population-level immunity surveillance, allowing sizable vaccination programs that safeguard communities from infectious illnesses that might be vaccine-preventable. The ongoing refinement of these interoperability standards will be important in order to sustain successful public health surveillance networks that are able to detect emerging threats to health while enabling routine monitoring endeavors. Future innovation in FHIR implementation will probably speed up public health informatics innovation and maintain the operational dependability that has made HL7

standards thrive in clinical and lab environments with decades of continuous usage.

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